

Louisiana Senate Finance Committee



FY19 Executive Budget

11 – Natural Resources

April 2018

Sen. John A. Alario, President Sen. Eric LaFleur, Chairman



FY19 Executive Budget Schedule 11 — Natural Resources Agencies

Departmental mission — "To ensure and promote sustainable and responsible use of the natural resources of the state," particularly non-renewable resources such as oil, gas, and coal, and renewable resources such as solar energy.





Natural Resources FY17, FY18, and FY19 Comparison

Total Funding — All Means of Finance

Total Funding	F	FY17 Actual FY18 Enacted as		FY18 Enacted		FV18 Enacted		FY18 Enacted				Recommended		Difference FY19 Recommended vs. FY18 EOB as of 12-1-17	
Secretary	\$	11,127,944	\$	15,419,300	\$	16,656,928	\$	15,091,491	\$	(1,565,437)					
Conservation	\$	18,997,243	\$	21,880,702	\$	21,880,702	\$	23,279,083	\$	1,398,381					
Mineral Resources	\$	9,332,415	\$	11,634,928	\$	11,634,928	\$	10,832,873	\$	(802,055)					
Coastal Management	\$	5,507,262	\$	6,088,722	\$	6,088,722	\$	6,176,818	\$	88,096					
TOTAL	\$	44,964,864	\$	55,023,652	\$	56,261,280	\$	55,380,265	\$	(881,015)					
Total Authorized FTEs		331		321		321		308		(13)					



Natural Resources Changes in Funding since FY10

Total Budget by Fiscal Year and Means of Finance (in \$ millions)

Change from FY10 to FY19 is -78%.





DNR Changes in Funding since FY10

DNR's Budget as a Portion of the Total State Budget





Natural Resources FY19 Recommended Means of Finance



Non-SGF Sources of Funding:

Dedicated Funds are the largest non-SGF funding source. They are derived from the

> Fisherman's Gear Compensation Fund, Oilfield Site Restoration Fund, Oil and Gas Regulatory Fund, Underwater Obstruction Removal Fund, Mineral and Energy Operation Fund, Coastal Resources Trust Fund, and Oil Spill Contingency Fund.

Interagency Transfers are derived from several state agencies, including the Division of Administration, Workforce Commission, and DEQ for certain operating expenses, and from Wildlife and Fisheries for underwater obstruction removal.

Federal sources are the Federal Energy Settlement Funds (Stripper Well, Warner, and Exxon); the U.S. Departments of Transportation, Interior, Energy, and the Environmental Protection Agency; the Minerals Management/MMS grant; and the Administration of Coastal Management Grant Section 306 of the Federal Coastal Zone Management ACT (CZMA) of 1972 as Amended, and the Coastal Management Grant Section 309.

Fees and Self-generated Revenues are derived from fees charged for home energy audits (computed at \$50 per hour with a minimum of \$200 per audit), Insurance Recovery, and sale of Data/Home Energy Loan Program (HELP).



Natural Resources FY19 Recommended Means of Finance by Agency

Total MOF by Agency	SGF	IAT	FSGR	Stat Deds	Federal	Total
Office of the Secretary	\$731,279	\$4,700,941	\$260,639	\$7,105,304	\$2,293,328	\$15,091,491
Executive	\$731,279	\$4,700,941	\$260,639	\$7,105,304	\$2,293,328	\$15,091,491
Conservation	\$3,181,222	\$694,310	\$19,000	\$16,546,789	\$2,837,762	\$23,279,083
Oil and Gas Regulatory	\$3,181,222	\$694,310	\$19,000	\$16,546,789	\$2,837,762	\$23,279,083
Mineral Resources	\$5,258,547	\$550,000	\$20,000	\$5,004,326	\$0	\$10,832,873
Mineral Resource Management	\$5,258,547	\$550,000	\$20,000	\$5,004,326	\$0	\$10,832,873
Coastal Management	\$246,673	\$2,871,619	\$19,000	\$795,435	\$2,244,091	\$6,176,818
Coastal Management	\$246,673	\$2,871,619	\$19,000	\$795,435	\$2,244,091	\$6,176,818
TOTALS	\$9,417,721	\$8,816,870	\$318,639	\$29,451,854	\$7,375,181	\$55,380,265

Agency	Program Description
Office of the Secretary	Provides leadership, guidance, and coordination to ensure consistency within the Department as well as externally. Provides administration, accounting, budget, grants management, program analysis, and internal auditing, among other duties.
Conservation	Regulates the exploration and production of oil, gas, and other natural resources, and thereby protects public health and the environment, and the correlative rights of all parties involved. Originally created in 1912, this office contains the Commissioner of Conservation and other commensurate duties with oil and gas regulation.
Mineral Resources	Provides for lease and/or exploration for the development and production of minerals, oil, gas, or alternative energy sources on state-owned lands and water bottoms in an environmentally sound and safe manner. Provides mineral royalty collection and disbursement services under the auspices of the State Mineral and Energy Board.
Coastal Management	Seeks to conserve, protect, manage, and enhance or restore Louisiana's coastal resources. Originally created in 1978, this office implements the Louisiana Coastal Resources Program, which is the state's federally approved coastal zone management program.



Natural Resources Dedicated Funds FY17, FY18, and FY19

Dedicated Funds	Source of Funding	FY17 Actual	FY18 EOB as of 12-1-17	FY19 Recommended
Coastal Resources Trust Fund	Fees/Federal Revenue Sharing	\$450,725	\$546,599	\$592,036
Fisherman's Gear Compensation Fund	Fees (Obligation of the Oil Spill Contingency Fund)	\$427,057	\$632,000	\$632,000
Mineral and Energy Operation Fund	Judgments/Settlements/Fees/Other Sources	\$3,440,983	\$6,029,294	\$5,004,326
Oil and Gas Regulatory Fund	Fees/Fines/Civil Penalties/Annual Assesments on Inactive, Unplugged Wells	\$12,915,240	\$14,392,054	\$16,296,789
Oil Spill Contingency Fund	Fees/Taxes/Penalties/Judgments/Reimbur sements/Charges/Federal Funds	\$146,645	\$203,364	\$203,399
Oilfield Site Restoration Fund	Annual Assesments on Inactive, Unplugged Wells	\$2,090,623	\$7,710,852	\$6,473,304
Underwater Obstruction Removal Fund	Private contributions/Interest/Grants/Donations/ Allocations/R.S. 56:700.2(A)(4)	\$219,930	\$250,000	\$250,000
TOTALS		\$19,691,203	\$29,764,163	\$29,451,854

Dedicated Fund Review Subcommittee recommendation:

Coastal Resources Trust Fund = No change

Mineral and Energy Operation Fund = No change



Natural Resources Expenditures FY17, FY18, and FY19

Expenditure Category	FY17 Actual	FY18 EOB as of 12-1-17	FY19 Recommended	Percent Change FY18 EOB vs. FY19 Recommended
Personal Services:	\$28,626,706	\$31,456,683	\$31,797,844	1.1
Salaries	\$18,174,056	\$19,360,875	\$19,831,076	2.4
Other Compensation	\$117,298	\$274,070	\$234,916	(14.3)
Related Benefits	\$10,335,352	\$11,821,738	\$11,731,852	(0.8)
Operating Expenses:	\$1,083,576	\$7,215,046	\$7,516,499	4.2
Travel	\$195,331	\$375,244	\$380,220	1.3
Operating Services	\$613,578	\$6,266,222	\$6,562,699	4.7
Supplies	\$274,667	\$573,580	\$573,580	-
Professional Services	\$100,249	\$371,296	\$388,154	4.5
Other Charges:	\$14,863,239	\$16,564,817	\$14,829,736	(10.5)
Other Charges	\$3,919,724	\$5,200,386	\$2,379,116	(54.3)
Debt Service	\$0	\$0	\$0	-
Interagency Transfers	\$10,943,515	\$11,364,431	\$12,450,620	9.6
Acquisitions & Major Repairs:	\$291,094	\$653,438	\$848,032	29.8
Acquisitions	\$291,094	\$653,438	\$848,032	29.8
Major Repairs	\$0	\$0	\$0	-
Total Expenditures	\$44,964,864	\$56,261,280	\$55,380,265	(1.6)



Natural Resources FY19 Discretionary/Non-Discretionary Comparison



Total Discretionary Funding by Office									
Secretary	\$	13,990,910	27%						
Conservation	\$	21,699,291	42%						
Mineral Resources	\$	9,889,979	19%						
Coastal Restoration and Management	\$	5,721,887	11%						
Total Discretionary	\$	51,302,067	100%						

Total Non-Discretionary Funding by Type									
Needed for Debt Service	\$	1,971,418	48%						
Unavoidable Obligations	\$	2,106,780	52%						
Total Non-Discretionary	\$	4,078,198	100%						
	1.D	(1.1)							

Debt Service = Rent in State-owned Buildings

Unavoidable Obligations = Retirees Group Insurance; Maintenance in State-owned Buildings; and Legislative Auditor Fees.



Natural Resources

FTEs, Authorized Positions, and Other Charges Positions



Notes:

Data for Total FTEs uses the first weekly employment report published by State Civil Service in July at the start of the named fiscal year.

Data for Total Authorized Positions uses fiscal year enacted levels, except for FY18 Recommended.

Data for Other Charges Positions are reflected in the Executive Budget per Act 377 of the 2013 Regular Legislative Session (beginning in FY15).



Natural Resources

FY19 Recommended Total Authorized Positions by Agency



Coastal Management 43 14%

Staff implement the Louisiana Coastal Resources Program, established in 1978 as the state's federally approved coastal zone management program; coordinates with various state and federal task forces and other agencies on coastal management issues; carries out no-net-loss wetlands policies; etc.

Secretary 40 13%

Departmental secretary, undersecretary, and assistant secretaries; accounting; budget; program analysts; internal audit; training staff; policy analysts; etc.



Natural Resources Total Statewide Adjustments for FY19

	11A_NATR Department of Natural Resources ADJUSTMENTS TO EXISTING OPERATING BUDGET Recommended										
GEN. FUND	I.A.T.	SELF-GEN.	STAT. DED.	I.E.B.	FEDERAL	TOTAL	T.O.	DESCRIPTION			
\$9,421,017	\$8,992,160	\$318,639	\$29,764,163	\$0	\$7,765,301	\$56,261,280	321	Existing Oper Budget as of 12/01/17			
A. STATEWIDE STA	NDARDS										
\$13,680	\$39,921	\$0	\$136,932	\$0	\$37,630	\$228,163	0	2% General Increase Annualization Classified			
\$935	\$0	\$0	\$0	\$0	\$0	\$935	0	2% General Increase Annualization Unclassified			
\$754	\$2,596	\$0	\$32,108	\$0	\$5,999	\$41,457	0	Structural Annualization Classified			
\$42,713	\$99,354	\$0	\$380,224	\$0	\$97,259	\$619,550	0	Market Rate Classified			
\$764	\$10,325	\$0	\$20,071	\$0	\$8,387	\$39,547	0	Civil Service Training Series			
\$36,058	(\$15,909)	\$0	\$75,803	\$0	\$1,201	\$97,153	0	Related Benefits Base Adjustment			
\$0	\$90	\$0	\$121	\$0	\$21	\$232	0	Retirement Rate Adjustment			
\$62,295	(\$3,868)	\$0	\$344,242	\$0	\$31,046	\$433,715	0	Salary Base Adjustment			
(\$45,013)	(\$124,235)	\$0	(\$337,948)	\$0	(\$102,295)	(\$609,491)	0	Attrition Adjustment			
(\$128,377)	(\$147,021)	\$0	(\$194,997)	\$0	(\$188,930)	(\$659,325)	(8)	Personnel Reductions			
\$0	\$0	\$0	\$571,000	\$0	\$153,250	\$724,250	0	Acquisitions & Major Repairs			
\$0	\$0	\$0	(\$529,656)	\$0	\$0	(\$529,656)	0	Non-Recurring Acquisitions & Major Repairs			
\$0	\$0	\$0	(\$1,236,827)	\$0	\$0	(\$1,236,827)	0	Non-recurring Carryforwards			
(\$9,012)	\$0	\$0	(\$28,142)	\$0	\$0	(\$37,154)	0	Risk Management			
\$0	(\$771)	\$0	(\$1,158)	\$0	\$0	(\$1,929)	0	Legislative Auditor Fees			
\$0	(\$24,058)	\$0	\$2,717	\$0	\$0	(\$21,341)	0	Rent in State-Owned Buildings			
\$0	\$0	\$0	(\$520)	\$0	\$0	(\$520)	0	Maintenance in State-Owned Buildings			
(\$4,900)	(\$39,995)	\$0	(\$5,526)	\$0	\$0	(\$50,421)	0	Capitol Park Security			
\$0	\$5,910	\$0	\$0	\$0	\$0	\$5,910	0	Capitol Police			
\$0	(\$1,087)	\$0	(\$669)	\$0	\$0	(\$1,756)	0	UPS Fees			



Natural Resources Total Statewide Adjustments for FY19

(\$2,276)	(\$7,911)	\$0	\$0	\$0	\$0	(\$10,187)	0	Civil Service Fees
\$1,513	\$0	\$0	\$0	\$0	\$0	\$1,513	0	State Treasury Fees
(\$207)	\$72,237	\$0	\$4,536	\$0	\$0	\$76,566	0	Office of Technology Services (OTS)
\$0	\$386	\$0	\$9,851	\$0	\$0	\$10,237	0	Administrative Law Judges
(\$6,048)	(\$4,202)	\$0	(\$2,441)	\$0	\$0	(\$12,691)	0	Office of State Procurement
\$296,773	\$0	\$0	\$0	\$0	\$0	\$296,773	0	Topographic Mapping
\$87,052	(\$87,052)	\$0	\$0	\$0	\$0	\$0	0	TOTAL MEANS OF FINANCING SUB ADJUSTMENT
\$0	\$0	\$0	\$0	\$0	(\$433,688)	(\$433,688)	0	TOTAL NON-RECURRING OTHER ADJUSTMENT
(\$350,000)	\$50,000	\$0	\$447,970	\$0	\$0	\$147,970	(5)	TOTAL OTHER ADJUSTMENTS ADJUSTMENT
\$9,417,721	\$8,816,870	\$318,639	\$29,451,854	\$0	\$7,375,181	\$55,380,265	308	Total Budget
(\$3,296)	(\$175,290)	\$0	(\$312,309)	\$0	(\$390,120)	(\$881,015)	(13)	Total Adjustments



Natural Resources Significant Increases for FY19

Increase	Source	Т.О.	Agency	Description		
\$1,419,849	Oil and Gas Regulatory Fund	0	Conservation — Oil and Gas Regulatory Program	Increase to cover indirect administrative services provided by the Office of the Secretary from an anticipated increase in collections in the fund.		
\$250,000	Interagency Transfers	0	Mineral Resources — Mineral Resources Management Program	Increases budget authority to receive funding from the Department of Wildlife and Fisheries to manage and to audit lease activity.		

Significant Decreases for FY19

Decrease	Source	Т.О.	Agency	Description
(\$433,688)	Federal Funds	0	Conservation — Oil and Gas Regulatory Program	Non-recurs a Federal grant for pipeline suspension funding that will be fully expended in FY18.
(\$200,000)	Interagency Transfers	(2)	Secretary — Executive Program	Eliminates the Atchafalaya Basin Program.
(\$75,000)	State General Fund	(1)	Secretary — Executive Program	Eliminates the department's Public Information Office.
(\$275,000)	State General Fund	(2)	Conservation — Oil and Gas Regulatory Program	Eliminates the Legacy Site Remediation Program which implements the mandatory Oilfield Site Evaluation and Remediation Plan review per R.S. 30:29.
(\$971,879)	Mineral and Energy Operation Fund	0	Mineral Resources — Mineral Resource Management	Fund adjustment due to a decrease in operating agreements and new lease fees. The expenditures in IAT to the Office of Secretary for indirect administrative services are being reduced in this agency, and the expenses will be covered by other agencies in DNR.

Significant Means of Financing Substitutions for FY19

MOF Swap	Source	Т.О.	Agency	Description
\$87,052	State General Fund	0	Secretary — Executive Program	Increase of State General Fund to the Atchafalaya Basin Program to cover administrative costs associated with the elimination of the program.
(\$87,052)	Interagency Transfers	0	Secretary — Executive Program	Decrease in IAT funding for the Atchafalaya Basin Program to cover administrative costs associated with the elimination of the program.



Natural Resources Significant Budget Issues for FY19

- The department indicates its main issue is the inability to fill vacancies.
- It has maintained a 14% vacancy rate largely due to uncertainty in its revenue and dependence on State General Fund.



Natural Resources Changes from FY19 Recommended to FY19 Re-engrossed

Changes from FY19 Recommended to FY19 Re-engrossed	Source	Т.О.	Agency	Description				
(\$123,782)	Oil and Gas Regulatory Fund (\$7,518); FED (\$116,264)	0	Conservation	Reduces funding for non-recurring acquisitions.				

Total Funding	FY18 EOB as of 12-1-17		FY19 Recommended		Difference FY19 Recommended vs. FY18 EOB as of 12-1-17		FY19 Re-engrossed		Difference FY19 Re- engrossed vs. FY18 EOB as of 12-1-17		Difference FY19 Re- engrossed vs. FY19 Recommended	
Secretary	\$	16,656,928	\$	15,091,491	\$	(1,565,437)	\$	15,091,491	\$	(1,565,437)	\$	-
Conservation	\$	21,880,702	\$	23,279,083	\$	1,398,381	\$	23,155,301	\$	1,274,599	\$	(123,782)
Mineral Resources	\$	11,634,928	\$	10,832,873	\$	(802,055)	\$	10,832,873	\$	(802,055)	\$	-
Coastal Management	\$	6,088,722	\$	6,176,818	\$	88,096	\$	6,176,818	\$	88,096	\$	-
TOTAL	\$	56,261,280	\$	55,380,265	\$	(881,015)	\$	55,256,483	\$	(1,004,797)	\$	(123,782)
Total Authorized FTEs		321		308		(13)		308		(13)		-